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Form OBD-183 12-8-76 DOJ

BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY EPA REGION 10, 1200 SIXTH AVENUE SEATTLE, WASHINGTON 98101

In The Matter of: PERMIT NO. ID 0008000961 Arrcom, Incorporated, Drexler Enterprises, Inc., NO. X83-04-01-3008 & 83-04-02-3008 et. alia, AGREED ORDER FOR PAYMENT OF CIVIL PENALTIES RE RESPONDENT WARREN BINGHAM Respondents.

- This proceeding for the assessment of civil 1. penalties was commenced by the filing and issuance of a Complaint herein, X83-04-02-3008, against Respondent Warren Bingham and others pursuant to Section 3008 of the Resource Conversation and Recovery Act of 1976, as amended, 42 U.S.C. § 6928.
- The signatories hereto, parties herein, settle and resolve the claims set forth in the Complaint by the entry of this Order, and the said parties stipulate and agree (by their signatures below) this Order may be entered without further notice or proceedings herein.



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### FINDINGS OF FACT

- 1. A facility consisting of several storage tanks, oil reprocessing equipment, and two buildings exists on a site located near Rathdrum, Idaho, five (5) miles east of the Washington-Idaho stateline on Idaho state Highway 53 (fully described in Attachment 3) (hereinafter "the Rathdrum facility").
- 2. The Rathdrum facility was operated from at least January 1, 1980 for the storage, treatment and disposal of used oil, spent solvents, and chemical substances such as toluene and ethylbenzene.
- 3. The Rathdrum facility was operated by respondents Arrcom, Incorporated and Drexler Enterprises, Incorporated, and George W. Drexler, William Pickett, and Thomas Drexler, between at least January 1, 1980, and January 1, 1982. On or around January 3, 1982, the Rathdrum ceased operation as an active, processing facility.
- 4. Respondent Warren Bingham purchased the Rathdrum facility on January 1, 1980, thereafter owned and possessed the facility, and thereafter leased the facility to respondent Arrcom, Inc. Respondent Bingham did not operate in any way the active facility between January 1, 1980 and January 1, 1982. Arrcom's lease for the facility was terminated on or around January 3, 1982.
- 5. A Part A RCRA permit application for interim status was submitted for the Rathdrum facility on November 19, 1980, and this application listed the owner of the Rathdrum facility as Arrcom, Inc.

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hazardous wastes with ignitable characteristics at the Rathdrum facility was recognized by the Environmental Protection Agency (EPA) on August 11, 1981. No interim status was recognized for the handling of any other hazardous wastes, or for the disposal of ignitable characteristic hazardous waste.

Interim status for the treatment and storage of

- 7. During the operation of the Rathdrum facility, used oil with ignitable characteristics and other chemical substances such as toluene and ethylbenzene were released into the environment at the facility through the dumping and/or spilling of used oil, spent solvents, and other chemical substances such as ethylbenzene onto the ground.
- 8. During the operation of the Rathdrum facility, no security fence was placed around the facility, nor were any other devices implemented to prevent the unknowing entry of persons or livestock on the facility.
- 9. During the operation of the Rathdrum facility, no efforts were made to minimize the possibility of any release of hazardous wastes.
- 10. During the operation of the Rathdrum facility, no external communication device capable of summoning emergency assistance was kept at the facility.
- 11. During the operation of the Rathdrum facility, no AGREED PENALTY ORDER - Page 3 of 10

written waste analysis plan was developed or utilized at the facility.

- 12. During the operation of the Rathdrum facility, no written inspection schedule for equipment and storage units, or hazardous wastes was developed or maintained at the facility.
- 13. During the operation of the Rathdrum facility, no attempts to make contingency arrangements with local authorities were made.
- 14. During the operation of the Rathdrum facility, no manifest records or operating records were maintained at the facility.
- 15. During the operation of the Rathdrum facility, no closure plan was developed or submitted for the facility.
- 16. After January 1, 1982, no closure plan was submitted to EPA, or implemented for the Rathdrum facility, nor was the facility actively operated pursuant to applicable RCRA regulations.
- 17. In September, 1983, EPA undertook a cleanup effort at the site, which removed most used oil, spent solvents, and other chemical substances from the Rathdrum facility.
- 18. At all times relevant herein, Respondent Bingham has cooperated with EPA in granting access to the Rathdrum site.

## CONCLUSIONS OF LAW

1. From at least January 1, 1980 to September 1984, the Rathdrum facility was an existing hazardous waste management AGREED PENALTY ORDER - Page 4 of 10

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facility for the storage, treatment and disposal of hazardous waste, pursuant to 40 CFR § 260.10.

- 2. The Part A permit application submitted for the Rathdrum facility was submitted without a proper signatory for the owner, in violation of 40 CFR § 270.10(b), formerly 40 CFR § 122.4(b).
- 3. The Rathdrum facility was used for the disposal of hazardous wastes without a valid permit between January 1, 1980 and September 1983, in violation of 40 CFR 270.1(b) and section 3005 of RCRA, 42 U.S.C. § 6925.
- 4. No efforts were made at the Rathdrum facility to minimize the possibility of unauthorized entry during the operation of the facility, in violation of 40 CFR § 265.14.
- 5. Inadequate efforts to minimize the possibility of any release of hazardous waste at the facility were made at the Rathdrum facility, in violation of 40 CFR § 265.31.
- 6. No external communication device capable of summoning emergency assistance was provided at the facility, in violation of 40 CFR § 265.32.
- 7. No written waste analysis plan was developed or utilized at the facility or elsewhere, in violation of 40 CFR § 265.13(b).
  - 8. No written inspection schedule was maintained at the

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facility or elsewhere, in violation of 40 CFR § 265.13(b)(1).

- 9. No written training schedule or records of training were developed or maintained at or for the Rathdrum facility or elsewhere, in violation of 40 CFR § 265.16.
- 10. No attempts were made to make emergency contingency arrangements with local authorities near the Rathdrum facility, in violation of 40 CFR § 265.37.
- 11. No efforts were made to develop a contingency plan for the Rathdrum facility, in violation of 40 CFR § 265.51(a).
- 12. No manifest records were retained or kept at the Rathdrum facility, in violation of 40 CFR § 265.71.
- 13. No operating records were maintained or kept at the Rathdrum facility, in violation of 40 CFR § 265.71.
- 14. No closure plan was developed, submitted or kept at the Rathdrum facility, in violation of 40 CFR § 265.112.

## ORDER

Accordingly, it is hereby ORDERED AND ADJUDGED as follows

- 1. The Respondent Warren Bingham shall pay to EPA the following amounts as civil penalties which are hereby assessed and imposed against the said Respondent:
  - A. Fifteen thousand dollars (\$15,000.00).

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2. The total of the foregoing imposed penalties is \$15,000.00, which said amount shall bear no interest from the date hereof.

- 3. The payment of these imposed penalties is hereby suspended and deferred to July 30, 1986, at which time they shall be due and payable together with all interest accrued thereon without further proceedings, or notice, or Order herein EXCEPT as otherwise provided in paragraph 4.
- 4. The suspended and deferred payment portion of the penalties imposed above shall be wholly excused automatically on the said date together with all interest accrued thereon without further proceedings herein if the affirmative conditions or events specified in Attachment 1 do occur on time, and if none of the negative conditions or events specified in Attachment 2 occurs prior to the date specified in paragraph 3.
- 5. The suspended and deferred payment portion of the penalties imposed above together with all interest accrued thereon shall become immediately due and payable at an earlier date, namely, upon the non-occurrence of any of the required conditions or events specified in Attachment 1, or upon the occurrence of any one of the negative conditions or events specified in the Attachment 2.

6. The Respondent shall cause to be filed herein affidavits which verify (on the basis of first hand knowledge of an appropriate individual) the extent to which (if at all) the conditions specified hereinabove have or have not been met or fulfilled as of the date of such affidavit, as follows:

A. Whenever a negative condition listed in Attachment 2 occurs, an affidavit to that effect shall be promptly filed.

B. At least two business days prior to July 30, 1986, affidavit(s) shall be filed addressing each condition specified in Attachments 1 and 2 (with the result that the payment of the penalties remains deferred, or else the penalties become payable, together with interest thereon as provided hereinabove).

- 7. By deferring payment of penalties adjudged herein, the burden of proving that payment of those penalties remains deferred and suspended is hereby placed upon Respondent Warren Bingham.
- 8. EPA shall file herein a total satisfaction of this Order if, as, and when any such total satisfaction occurs.
- 9. By stipulation signed by them and filed herein, the parties hereto may change and extend any time period set forth in Attachment 1, or the end date of the Order as stated in paragraph 3, above. Upon the filing of such a stipulation herein, the said changes are thereupon incorporated into this Order automatically, as part thereof.

10. This Order, and any actions taken to satisfy this Order, or any conditions therein (whether such action is the payment of penalties or the completion or implementation of the closure plan) shall not operate to relieve Respondent Bingham from any further liability under the Resource Conservation and Recovery Act of 1976, or the Comprehensive Environmental Response, Compensation and Liability Act of 1980. If the deferred penalties described in paragraph 2 above become due and owing, and are paid by Respondent Bingham, Respondent Bingham may additionally be subject to imposition of a civil penalty upon notice and hearing of not more than \$25,000 for each day any closure plan is not submitted, or any approved plan is not implemented, pursuant to 42 U.S.C. § 6928(c). Further liability may also include an additional administrative order for failure to submit a closure plan after termination of interim status at the Rathdrum facility, pursuant to 40 CFR § 265.112(c)(1), proposing civil penalties and ordering the submission and implementation of a closure plan.

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1	addressed to:  Kenneth Feigner, Waste Management Branch Chie
2	EPA Region 10, M/S 533 1200 Sixth Avenue Seattle, Washington 98101
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4	IT IS SO ORDERED this, 1985.
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6	EPA REGIONAL ADMINISTRATOR
7	ETA REGIONAL ABITATOR
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11	Stipulated, Agreed, and Approved for Entry
12	Wairing Notice:
13	Respondent and/or
14	Of Attorneys for Respondent
15	Presented by:
16	Of Attorney for EPA
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All written submissions under this Order shall be

AGREED PENALTY ORDER - Page 10 of 10

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Affirmative Conditions

- 1. Not later than 60 calendar days after the date of this Order (but excluding the date hereof), Respondent Warren Bingham will submit either:
- a. a written closure plan to EPA Region 10 for the Rathdrum hazardous waste management facility pursuant to all applicable parts of 40 CFR Part 265.110 265.120, Subpart G (1984);

or

- b. written evidence to EPA Region 10 that Respondent has used his best efforts to fulfill 1.a. above.
- 2. If Respondent Bingham does not submit a written closure plan under part 1.a. above, but does submit written evidence under part 1.b. above; Respondent Bingham shall, not later than 120 calendar days after the date of this Order (but excluding the date hereof), submit a written closure plan to EPA Region 10 for the Rathdrum hazardous waste management facility pursuant to all applicable parts of 40 CFR § 265.110 265.120, Subpart G (1984).
- 3. Respondent Bingham will comply fully with all provisions of 40 CFR § 265.112(d) regarding any EPA approval, modification, or disapproval of any closure plan Respondent Bingham submits.
  - 4. Immediately upon approval or modification of the

ATTACHMENT 1 - Page 1 of 2

closure plan by EPA Region 10, Respondent Bingham will complete implementation of the approved or modified written closure plan not later than 180 calendar days after the date of approval or modification (but excluding the date of approval or modification).

5. Respondent Bingham will submit to EPA Region 10 a certification of closure which complies with 40 CFR § 265.115, after implementation of the closure plan is complete for the Rathdrum hazardous waste management facility.

ATTACHMENT 1 - Page 2 of 2

Negative Conditions

facility without Respondent Bingham procuring the written promise

of the prospective or immediate transferee (enforceable by EPA)

to perform all decretal terms and provisions of this Order shall

not occur any time before implementation of the closure plan

The sale or transfer of any part of the Rathdrum

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described in Attachment 1 is complete.

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#### ATTACHMENT 3

# Description of the Facility

That portion of the Tracts 17 and 24, Plat No. 2, GREENACRES IRRIGATION DISTRICT, Kootenai County, Idaho, according to the plat thereof recorded in Book B of Plats at Page 51, records of Kootenai County, Idaho, described as follows:

North 89°32'45" West along the North line of said Tract 24, 208.0 feet to the Southwest corner of land described in the deed to Sam Green and wife recorded October 26, 1961 in Book 187 of Deeds at

Page 216; being the TRUE POINT OF BEGINNING; thence, South 10°26'45" East 241.15 feet to a point on the Northwesterly line

recorded June 2, 1978 in Book 291 of Deeds at Page 449; thence, North 4°24' West along said Easterly line, 408.0 feet to the most

Deeds at Page 484; thence, South 89°32'45" East along the South

thence, South 0°24' West along said West line, 31.5 feet to the

line of said Day land, 147.1 feet to a point on the West line of land described in said deed to Sam Green and wife above mentioned;

Northwesterly line 209.0 feet to an intersection with the Easterly

COMMENCING at the Northeast corner of said Tract 24; thence,

of State Highway 53; thence, South 49°20' West along said

line of land described in the deed to Theodore Day and wife

Southerly Southwest corner of land described in the deed to Theodore Day and wife recorded April 21, 1978 in Book 290 of

ATTACHMENT 3 - Page 1 of 1

TRUE POINT OF BEGINNING.